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JUL 2 2003

### ILLINOIS POLLUTION CONTROL BOARD

STATE OF ILLINOIS
Pollution Control Board

| LOWE TRANSFER, INC. and MARSHALL<br>LOWE,    | ) | Polluti                                    |
|--|---|--|
| Petitioners,                                 | ) |  |
| VS.  | ) | PCB 03-221                                 |
| COUNTY BOARD OF McHENRY<br>COUNTY, ILLINOIS, | ) | (Pollution Control Facility Siting Appeal) |
| Respondent.                                  | ) |  |

## **NOTICE OF FILING**

To: (See attached Service List.)

PLEASE TAKE NOTICE that on this 2<sup>nd</sup> day of July 2003, there was filed with the Illinois Pollution Control Board or Hearing Officer, **Respondent's Certificate of Record and Motion for Leave to File Reduced Number of Copies**, which are attached and herewith served upon you.

COUNTY BOARD OF MCHENRY COUNTY, ILLINOIS

Bv:

Charles F. Helsten

One of the attorneys

Charles F. Helsten Hinshaw & Culbertson 100 Park Avenue P.O. Box 1389 Rockford, IL 61105-1389 815/490-4900

#### CERTIFICATE OF SERVICE

I, the undersigned non-attorney, state that I served a copy of the above-described documents to counsel of record in the above-captioned matter via U.S. Mail at One IBM Plaza, Chicago, IL 60611 on or before 5:00 p.m. on July 2, 2003.

Jéanette M. Podlin

x] Under penalties as provided by law pursuant to 735 ILCS 5/1-109, I certify that the statements set forth herein are true and correct.

# SERVICE LIST PCB 03221

Bradley Halloran
Illinois Pollution Control Board
100 West Randolph Street
Suite 11-500
Chicago, IL 60601

David McArdle Zukowski, Rogers, Flood & McArdle 50 Virginia Street Crystal Lake, IL 60014

#### ILLINOIS POLLUTION CONTROL BOARD

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| LOWE TRANSFER INC, and MARSHALL LOWE     | )<br>) PCB 2003-221 JUL 2 2003            |
|--|---|
| Petitioner,<br>v                         | STATE OF ILLINOIS Pollution Control Board |
| COUNTY BOARD of MCHENRY COUNTY, ILLINOIS |   |
| Respondents                              | )   |

#### **CERTIFICATION OF RECORD ON APPEAL**

Pursuant to Sections 107.304 and 107.308 of the Illinois Pollution Control Board's procedural rules, Katherine C Schultz, County Clerk of the County of McHenry, hereby certifies that the documents enclosed and described in the attached Index to Record on Appeal, are true and correct copies of the original record kept on file concerning the Site Location Application for the Northwest Highway Transfer Facility filed by Lowe Transfer Inc., with the McHenry County Clerk's Office on November 20, 2002

Dated this 27th day of June 2003

Katherine C. Schultz, McHenry County Clerk

## Index to Record on Appeal

## Lowe Transfer Inc. and Marshall Lowe v. County Board of McHenry County Illinois PCB 03- 221

| C00001           | Applicant Exhibit 1 - Application for Siting Approval, Volume 1                       |
|------------------|---|
| C00002           | Applicant Exhibit 1 - Application for Siting Approval, Volume 2                       |
| C00003           | Transmittal Letter Village of Trout Valley  |
| C00004           | Transmittal Letter Village of Lake in the Hills                                       |
| C00005           | Transmittal Letter Village of Oakwood Hills   |
| C00006           | Transmittal Letter City of Crystal Lake   |
| C00007           | Transmittal Letter Village of Cary  |
| C00008           | Certified Mail Public Hearing Notice  |
| C00009-C00010    | Public Hearing Notice Letter  |
| C00011-C00015    | Applicant Proof of Filing   |
| C00016-C00010    | Notice of Public Hearing  |
| C00020-C00023    | Certified Notice/Elected Officials  |
| C00024           | Proof of Filing   |
| C00025-00039     | Sign-Up Sheets for Verbal Public Comment  |
| C00040           | Sign-In Sheet for Public Document Room  |
| C00041-C00048    | Sign-Up Sheet for Objectors and Other Participants                                    |
| C00049-00051     | Sign-Up Sheets for Verbal Public Comment  |
| C00052           | Memorandum Bright Oaks Condo Association authorized as Objector                       |
| C00053           | Hearing Officer Objector Listing  |
| C00054-C00130    | Public Notice for Pollution Control Facility Siting Committee Meeting for Waste       |
|                  | Transfer Facility Site Visits   |
| C00131-C00146    | Certificate of Service Meeting Notice of McHenry County Board                         |
| C00146A-C00146VV | Meeting Notice and Certificate of Meeting Notice of Pollution Control Facility Siting |
|                  | Committee Meeting   |
| C00147           | Pollution Control Facility Siting Committee Meeting Agenda February 24, 2003          |
| C00148           | Pollution Control Facility Siting Committee Minutes December 19, 2002                 |
| C00150-C00166    | Articles of Rules and Procedures Regional Pollution Control Facility Committee        |
|                  | McHenry County, Illinois  |
| C00167           | Draft Proposed Hearing Rules and Procedures   |
| C00169           | Hearing Rules and Procedures  |
| C00172           | Motion for Production of Documents  |
| C00173           | Motion in Limine Regarding Public Hearing Participation (Withdrawn)                   |
| C00175-C00176    | Pollution Control Facility Siting Committee Minutes February 24, 2003                 |
| C00177           | Pollution Control Facility Siting Committee Transcripts February 24, 2003             |

| C00178-C00180 | Pollution Control Facility Siting CommitteeTranscripts for March 1, 2003   |
|---------------|--|
| C00181-C00185 | Pollution Control Facility Siting Committee Transcripts for March 3, 2003  |
| C00186-C00190 | Pollution Control Facility Siting Committee Transcripts for March 4, 2003  |
| C00191-C00195 | Pollution Control Facility Siting Committee Transcripts for March 6, 2003  |
| C00196-C00199 | Pollution Control Facility Siting Committee Transcripts for March 7, 2003  |
| C00200-C00204 | Pollution Control Facility Siting Committee Transcripts for March 8, 2003  |
| C00205-C00210 | Pollution Control Facility Siting Committee Transcripts for March 11, 2003 |
| C00211-C00215 | Pollution Control Facility Siting Committee Transcripts for March 12, 2003 |
| C00216-C00220 | Pollution Control Facility Siting Committee Transcripts for March 13, 2003 |
| C00221-C00225 | Pollution Control Facility Siting Committee Transcripts for March 14, 2003 |
| C00226-C00227 | Pollution Control Facility Siting Committee Transcripts for March 15, 2003 |
| C00228        | Pollution Control Facility Siting Committee Transcripts for April 9, 2003  |
| C00229-C00232 | Exhibit List Applicant   |
| C00233        | Applicant Exhibit 2 - Enlarged original color 2-10 (Board)                 |
| C00234        | Applicant Exhibit 3 – Enlarged original 2-1 (black & white) (Board)        |
| C00235        | Applicant Exhibit 4 – Aerial photograph                                    |
| C00236        | Applicant Exhibit 5 – Correction from \$ 20 to \$40                        |
| C00237        | Applicant Exhibit 7 - Notices  |
| C00238        | Applicant Exhibit 8 – Solid Waste Association of North America Manual      |
| C00239        | Applicant Exhibit 9 – Solid Waste Transfer in Illinois Handbook            |
| C00240        | Applicant Exhibit 10 - U.S , E.P.A. Waste Transfer Stations Manual         |
| C00241        | Applicant Exhibit 12 - Transfer Station zoning - aerial - Year 2002        |
| C00242        | Applicant Exhibit 13 – Transfer Station zoning – aerial – Year 2002        |
|               | w/ pink areas  |
| C00243-C00262 | Applicant Exhibits 14a, 14b, 14c McHenry County Conservation Deeds         |
| C00263        | Applicant Exhibit 15 – McHenry County Zoning Ordinance                     |
| C00277        | Applicant Exhibit 16 - Algonquin Township Recycling Program                |
| C00281-C00285 | Applicant Exhibit 17 – Upper Illinois River Valley Development Authority / |
|               | Preliminary Bond Resolution No 02-004 and Memorandum of Agreement          |
| C00286        | Applicant Exhibit 18 – Wind Speed Chart                                    |
| C00287        | Applicant Exhibit 19 – McHenry County General Highway Map                  |
| C00288        | Applicant Exhibit 20 – Metro Transportation Group – Miller Report 2/28/03  |
| C00289        | Applicant Exhibit 21 - Map of Aurora/Naperville Fox Valley w/ site and     |
|               | truck routes   |
| C00290        | Applicant Exhibit 22 - Vehicle Queue at Woodland Transfer Station          |
| C00291        | Applicant Exhibit 23 – Nonhazardous Solid Waste Management and             |
|               | Landfill Capacity in Illinois for 2001 E P.A.                              |

| C00293 Applicant Exhibit 25 – Woodland drawing – Traffic circulation           | n pattern 3-1    |
|--|------------------|
| C00294 Applicant Exhibit 26 – Woodland drawing – site plan                     |                  |
| C00295-C00306 Applicant Exhibit 27 – McHenry County Septic Permit              |                  |
| C00307-C00311 Applicant Exhibit 28 – Upper Illinois River Valley Developme     | ent Authority    |
| Application and supplement   |                  |
| C00312-C00315 Exhibit Lit of the Village of Cary                               |                  |
| C00316-C00325 Village of Cary Exhibit 1 – Lawrence E. Thomas professiona       | l qualifications |
| C00326 Village of Cary Exhibit 2 – Thomas Report regarding the local           | al area          |
| hydrogeology   |                  |
| C00327-C00332 Village of Cary Exhibit 3 – Village of Cary Groundwater prote    | ection needs     |
| Assessment   |                  |
| C00333 Village of Cary Exhibit 4 – Generalized cross section – 1 mor           | nitoring well    |
| C00334&C00334A Village of Cary Exhibit 5 – Village of Cary aerial – red & blue | lines            |
| C00335 Village of Cary Exhibit 6 – Site – red triangle – yellow blocks         | (Board)          |
| C00336 Village of Cary Exhibit 7 – Generalized cross section – 3 mor           | nitoring wells   |
| C00337 Village of Cary Exhibit 8 – Man between boxes of water                  |                  |
| C00338 Village of Cary Exhibit 9 – Kenig, Lindgren, O'Hara, Aboona,            | Inc./            |
| Summary Traffic Evaluation   |                  |
| C00339 Village of Cary Exhibit 10 – I.D.O.T. / Design Manual Chapter           | r 36             |
| C00340 Village of Cary Exhibit 11 – 415 ILCS 5/21(d)                           |                  |
| C00341 Village of Cary Exhibit 12 – 415 ILCS 5/22 38                           |                  |
| C00342-C00393 Village of Cary Exhibit 13 – IL., E.P.A. letter dated 2/18/03 to | Mayer,           |
| Brown, Rowe & Maw  |                  |
| C00394 Village of Cary Exhibit 14 - N.I P C / A.D I D. Study                   |                  |
| C00395-C00397 Village of Cary Exhibit 15 – Resume / Cameron Davis              |                  |
| C00398 Village of Cary Exhibit 16 - Davis Report                               |                  |
| C00399 Village of Cary Exhibit 17 – Aerial of subject & surrounding pro        | operties         |
| (Three separate maps combined – Board)   |                  |
| C00400 Village of Cary Exhibit 18 – Original Photographs                       |                  |
| C00401&C00401A Village of Cary Exhibit 19 – Village of Cary 2002 Zoning Map    | (Folded & Board) |
| C00402 Village of Cary Exhibit 20 – Village of Cary Centennial Compre          | ehensive         |
| Plan - Adopted 1992  |                  |
| C00403 Village of Cary Exhibit 21 – Village of Cary Comprehensive Plants       | an Map 1992      |
| (Board)  |                  |
| C00404&C00404A Village of Cary Exhibit 22 – Plote Development History in Cary  | (Folded & Board) |
| C00405-C00418 Village of Cary Exhibit 23 – Village of Cary Waste Recycling Y   | ard Waste for    |
| the year 2002  | -                |

| C00419         | Village of Cary Exhibit 24 – Break Even Distance 10-20 mile radius map (Board)         |
|----------------|--|
| C00420         | Village of Cary Exhibit 25 – Map of distance of Lowe Enterprise, Inc. from Bright Oaks |
| C00421         | Village of Cary Exhibit 26 – Original video  |
| C00422         | Village of Cary Exhibit 27 – Edited video  |
| C00423-C00425  | Village of Cary Exhibit 28 – N Derw Petterson, AICP resume                             |
| C00426-C00445  | Village of Cary Exhibit 29 – Petterson Report / Compatibility w/                       |
|                | Surrounding Area   |
| C00446&C00446A | Village of Cary Exhibit 30 – Plan indentifying recreational uses of Hollows            |
| C00447&C00447A | Village of Cary Exhibit 31 – McHenry County Year 2010 Land Use Plan                    |
|                | (Portion)  |
| C00448         | Village of Cary Exhibit 32 - David B Miller resume                                     |
| C00449-C00453  | Village of Cary Exhibit 33 – Miller Report   |
| C00454-C00456  | Village of Cary Exhibit 34 – AASHTO – Policy on Geometric Design of                    |
|                | Highways 2001 (3 pages)  |
| C00457         | Village of Cary Exhibit 35 - METRO Report on Woodland June 2003                        |
| C00458-C00462  | Village of Cary Exhibit 36 - Andrew F. Nickodem resume                                 |
| C00463         | Village of Cary Exhibit 37 – Nicodem Report  |
| C00464         | Village of Cary Exhibit 38 – Site Plan   |
| C00465         | Village of Cary Exhibit 39 – Traffic Plan  |
| C00466&C00466A | Village of Cary Exhibit 40 - Traffic Plan 5 - E - 8 / 2 color                          |
| C00447&C00467A | Village of Cary Exhibit 41 - Site Plan 5 – E – 2 multicolor                            |
| C00468         | Village of Cary Exhibit 42 - Stormwater Management Plan                                |
| C00469-C00474  | Village of Cary Exhibit 43 - Instructions & application for operating permit -         |
|                | IEPA (form)  |
| C00475         | Village of Cary Exhibit 44 – Kevin W Sutherland P E resume                             |
| C00476-C00483  | Village of Cary Exhibit 45 – Sutherland Report   |
| C00484-C00590  | Village of Cary Exhibit 46 - Chronology, Communications and e-mail                     |
|                | Between Cynthia Grandfield, Assistant State's Attorney and Chris Burger                |
|                | Patrick Engineering Inc. (108 pages)   |
| C00591-C00670  | Village of Cary Exhibit 47 – Patrick Engineering handwritten calculation               |
|                | Sheets (80 pages)  |
| C00671-C00769  | Village of Cary Exhibit 48 – E-mails   |
| C00770-C00773  | Village of Cary Exhibit 49 – Well log reports  |
| C00774-C00776  | Village of Cary Exhibit 50 – I E P A. groundwater section letter dated 11/15/99        |

| C00777-C00778  | Village of Cary Exhibit 51 - API No. 121112410800 well log 4/00                |
|----------------|--|
| C00779-C00781  | Village of Cary Exhibit 52 – Use of Tritium in Assessing Aquifer Vulnerability |
| C00782         | Village of Cary Exhibit 53 ~ I E P A / F.O.I A. Request 3/7/03                 |
| C00783-C00852A | Village of Cary Exhibit 54 – I.E.P.A. /F O I A. Response 2/21/03               |
| C00853-C00883  | Village of Cary Exhibit 55 – F O I.A. delegation agreement / I E P A and       |
|                | McHenry County   |
| C00884         | Village of Cary Exhibit 56 – McHenry County Zoning Ordinance                   |
| C00885-C01143  | Village of Cary Exhibit 57 – F O.I.A. response / Pollution Control Siting      |
|                | Committee – agendas, minutes & Documents                                       |
| C01144-C01146  | Village of Cary Exhibit 58 - Fax cover and letter to State's Attorney from     |
|                | Attorney Heisten   |
| C01147-C01188  | Village of Cary Exhibit 59 – F O I.A. response from County staff               |
| C01189-C01192  | Exhibit List of Plote  |
| C01193-C01197  | Plote Exhibit 1 – Conceptual development plan                                  |
| C01198-C01215  | Plote Exhibit 2 – Ordinance for mining   |
| C01216         | Plote Exhibit 3 – Reclamation plan   |
| C01217         | Plote Exhibit 4 - Colored map / aerial / blue & red outlines                   |
| C01218         | Plote Exhibit 5 – Proposed storm sewer improvement                             |
| C01219         | Plote Exhibit 6 – Letter dated 8/21/01 from SuzAnne Ehardt, Director           |
|                | Code Enforcement Officer   |
| C01220         | Plote Exhibit 7 – Proposed development plans                                   |
| C01221-C01224  | Plote Exhibit 8 – Marketing brochure   |
| C01225         | Plote Exhibit 9 – Preliminary site plan 1/30/03 / Haeger Engineering           |
| C01226-C01228  | Polte Exhibit 10 – Petition for annexation 2/8/03                              |
| C01229-C01232  | Polte Exhibit 11 - Publication notice for annexation 3/1/03                    |
| C01233-C01273  | Polte Exhibit 12 – Groundwater sampling analysis – 2000                        |
| C01274         | Polte Exhibit 13 – Northbrook Waste Transfer Site – Aerial (Board)             |
| C01275         | Polte Exhibit 14 - Photo from proposed transfer station looking towards        |
|                | Residential (Board)  |
| C01276         | Polte Exhibit 15 – Photo from residential looking towards transfer station     |
|                | (Board)  |
| C01277         | Polte Exhibit 16 – Tree line residential photo from rail (Board)               |
| C01278         | Polte Exhibit 17 - Railroad right of way photo from rail (Board)               |
| C01283-C01285  | Bright Oaks Subdivision Exhibit 2 – John T. Whitney, MAI curriculum vitae      |
| C01286-C03830  | Public comment received from December 2, 2002 through April 14, 2003           |

| C03831-C03832  | Motion for Notice to Appear for Patrick Engineering                                |
|----------------|--|
| C03833-C03834  | Motion for Notice to Appear for Marshall Lowe                                      |
| C03835-C03836  | Motion to Make Information Available on the Record                                 |
| C03837-C03838  | Motion for Additional Disclosure on the Record                                     |
| C033839-C03841 | Motion for Site Visit  |
| C03842         | Express Mail Filing Date for Village of Cary's Findings of Fact and Conclusion of  |
|                | Law  |
| C03843-C03846  | Letter for Mayer Brown Rowe & Maw Regarding Submission of Additional               |
|                | Materials for Public Record  |
| C03847-C03848  | Notice of Filing Proposed Findings of Fact and Conclusion of Law of the Village of |
|                | Cary   |
| C03849-C03850  | McHenry County Memorandum Regarding the Availability of the Public Record          |
|                | for Viewing  |
| C03851         | McHenry County Letter Distributing County Staff Report                             |
| C03852-C03992  | McHenry County Staff Report  |
| C03993-C04031  | Lowe Transfer Inc and Marshall Lowe Additional Public Comments                     |
| C04032-C04056  | Lowe Transfer Inc and Marshall Lowe Proposed Findings of Fact and Conclusion       |
|                | of Law   |
| C04057-C07235  | Memorandum on Behalf of the Village of Cary In Support of Findings of Fact and     |
|                | Conclusion of Law  |
| C07237         | Pollution Control Facility Siting Committee Transcript for April 28, 2003          |
| C07238-C07242  | Pollution Control Facility Siting Committee Findings and Recommendation to the     |
|                | McHenry County Board Regarding the Proposed Northwest Highway Transfer             |
|                | Facility   |
| C07243         | Letter from the Chairman of the Pollution Control Facility Siting Committee        |
|                | Transmitting Findaings and Recommendation to the McHenry County Board              |
|                | Regarding the Proposed Northwest Highway Transfer Facility                         |
| C07244         | McHenry County Board Transcript for May 6, 2003                                    |
| C07245-C07250  | Findings and Resolution of the McHenry County Board Regarding Siting of the        |
|                | Proposed Northwest Highway Transfer Station Facility                               |

| ILLINOIS POLLUTION CONTROL BOARD                    |  | CLERK'S OFFICE                                       |  |
|---|--|--|--|
| LOWE TRANSFER, INC. and MARSHALL LOWE, Petitioners, | )<br>)<br>)                                      | JUL 2 2003 STATE OF ILLINOIS Pollution Control Board |  |
| vs.<br>COUNTY BOARD OF McHENRY<br>COUNTY, ILLINOIS, | ) PCB 03-221<br>) (Pollution Co<br>) Siting Appe | •  |  |
| Respondent.   | )  |  |  |

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#### MOTION FOR LEAVE TO FILE REDUCED NUMBER OF COPIES

Respondent COUNTY BOARD OF McHENRY COUNTY, ILLINOIS ("County"), by its attorneys Hinshaw & Culbertson, hereby move for leave to file a reduced number of copies of portions of its record.

- On June 19, 2003, the Board issued its order accepting this appeal, and directing the County to file its record of the proceedings.
- 2. Section 107.304(c) of the Board's procedural rules requires the County to file the original and nine copies of all documents (except the transcript) in the record. The County seeks leave to file only the original of two portions of the record, and only three copies of another portion.
- 3. The record contains twenty-two oversized exhibits mounted on boards. It would be very difficult to reproduce those exhibits mounted on boards. Thus, the County seeks leave to file only the original of those twenty-two exhibits.

4. Additionally, the record contains a videotape. (There are two copies of the same tape, in different tape formats.) The County seeks leave to file only the originals of that tape.

5. Finally, there are a number of oversized exhibits in the record which are not mounted on boards. The County seeks leave to file the original and three copies of those oversized exhibits.

6. The County will, of course, comply with the numerical filing requirements for the remainder of the record.

WHEREFORE, the County moves the Board for leave to file only the original of exhibits mounted on boards, and of the videotape; for leave to file the original and three copies of other oversized exhibits; and for such other relief as the Board deems appropriate.

Respectfully submitted,

COUNTY BOARD OF McHENRY COUNTY, ILLINOIS

By: One of its attorneys

Charles F. Helsten Hinshaw & Culbertson 100 Park Avenue P.O. Box 1389 Rockford, IL 61105-1389 815/490-4900